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NATIONAL SECURITY COUNCIL
WASHINGTON, DC 20505

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January 5, 1987

MEMORANDUM FOR MR. NICHOLAS FLATT
Executive Secretary
Department of State

COL JAMES F. LEMON
Executive Secretary
Department of Defense

MR. [REDACTED]
Executive Secretary
Central Intelligence Agency

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SUBJECT: Draft NSSD's (U)

Your comments are requested on the following draft NSSD's by COB
Wednesday, January 7, 1987. (S)

- Central America
- Southern Africa
- Middle East Peace Process
- Afghanistan
- Mexico
- The Philippines
- Pakistan


Grant S. Green
Executive Secretary

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**National Security
Study Directive****THE PHILIPPINES**

This National Security Study Directive establishes the terms of reference for an annual review of United States policy towards the Philippines in view of the continued political, economic and security challenges to President Aquino's government. The study should focus on all instruments of United States influence available to help the Philippine Government meet current challenges and those likely over the next two years.

(C)

The review shall focus on our capabilities and limitations in helping the Philippines deal with their problems in ways consistent with our goals of strengthening democratic institutions, restoring economic health, and preventing a Communist takeover in the Philippines. The review will also analyze third-country and international influences and assets that could complement our own efforts. At a minimum, the review shall cover the following topics:

- Current strategy of the Aquino government to effect political stability, restore economic health, defeat the insurgency and the likelihood of success or failure.
- The current strengths and weaknesses of the New Armed Forces of the Philippines and their likely role under various scenarios.
- Likelihood of the formation of a significant non-Communist loyal opposition, its composition and policy positions.
- An analysis of the factors inhibiting investor confidence.
- An update of the AFP's strengths and weaknesses, their likely strategy and a threat assessment in the current and projected political environment.
- Popular Filipino attitudes towards the Communists and projections concerning future recruitment potential or support.

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- Prospects for a permanent cease-fire and political settlement of the insurgent problem that would protect United States interests.
- Likely strategy of the Philippine Government towards the next base review. (S)

Policy recommendations should be formulated in, but not limited to, the following areas:

- The adequacy and effectiveness of currently planned United States and other donor economic and military assistance programs.
- The most effective means the United States can support the [redacted] counterinsurgency effort with [redacted] charges of interference.
- Most effective means of communicating United States concerns to the Philippine government and exercising United States leverage and influence.
- United States options in the event of a worsening insurgent situation and lack of an effective Philippine response.
- United States options in the event of a threatened military takeover of the current government. (S)

The study shall be conducted by the Interdepartmental Group chaired by the Assistant Secretary of State for East Asian and Pacific Affairs and should be completed by February 27, 1987. (C)

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